## House Study Bill 651 - Introduced

HOUSE FILE

BY (PROPOSED COMMITTEE

ON EDUCATION BILL BY

CHAIRPERSON ROGERS)

## A BILL FOR

- 1 An Act establishing an education savings grant program for
- 2 pupils attending a nonpublic school, establishing an
- 3 education savings grant fund, providing an income tax
- 4 exemption, modifying and establishing charter school
- 5 programs, making appropriations, providing penalties, and
- 6 including applicability provisions.
- 7 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

1 DIVISION I

2 SHORT TITLE

- 3 Section 1. SHORT TITLE. This Act shall be known and may be 4 cited as the "Iowa Student Opportunity Act".
- 5 DIVISION II
- 6 EDUCATION SAVINGS GRANTS
- 7 Sec. 2. Section 8.6, Code 2018, is amended by adding the
- 8 following new subsection:
- 9 NEW SUBSECTION. 16. To adopt rules relating to applications
- 10 for an education savings grant pursuant to section 257.11B,
- 11 including application processing timelines and information
- 12 required to be submitted by a parent or guardian.
- 13 Sec. 3. <u>NEW SECTION</u>. **257.11B Education savings grant**
- 14 program.
- 15 1. a. For the school budget year beginning July 1, 2019,
- 16 and each succeeding school budget year, the following resident
- 17 pupils who are attending a nonpublic school, as defined in
- 18 section 285.16, shall be eligible to receive an education
- 19 savings grant in the manner provided in this section:
- 20 (1) A pupil eligible to enroll in kindergarten.
- 21 (2) A pupil eligible to enroll in grade one through grade
- 22 twelve if the pupil has attended a public school for the
- 23 equivalent of the two immediately preceding semesters for which
- 24 the educational savings grant is requested and if the pupil is
- 25 not otherwise ineligible under this section.
- 26 (3) A pupil who received an education savings grant for
- 27 the immediately preceding school budget year, who is eligible
- 28 to enroll in grade one through grade twelve, and who is not
- 29 otherwise ineligible under this section.
- 30 b. Education savings grants shall be made available to
- 31 parents and guardians in the manner authorized under subsection
- 32 4, paragraph "c", for the payment of qualified educational
- 33 expenses as provided in this section.
- 34 c. For purposes of this subsection, "resident" means the
- 35 same as defined in section 282.1.

- 1 2. a. (1) By January 31 preceding the school year for
- 2 which the education savings grant is requested, the parent
- 3 or guardian of the pupil requesting to receive an education
- 4 savings grant shall submit an application to the department of
- 5 management, on application forms developed by the department of
- 6 management, indicating that the parent or guardian intends to
- 7 enroll the pupil in a nonpublic school.
- 8 (2) In addition to such information deemed appropriate by
- 9 the department of management, the application shall require
- 10 certification from the nonpublic school of the pupil's
- 11 enrollment for the following school year.
- 12 b. By March 1 preceding the school year for which the
- 13 education savings grant is requested, the department of
- 14 management shall notify the parent or guardian of each pupil
- 15 approved for the following school year to receive an education
- 16 savings grant and the amount of the education savings grant for
- 17 the pupil.
- 18 c. Education savings grants shall only be approved for one
- 19 school year and applications must be submitted annually for
- 20 education savings grants in subsequent school years.
- 21 3. The department of management shall assign each pupil an
- 22 education savings grant in an amount equal to ninety percent of
- 23 the sum of all the following for the same school budget year:
- 24 a. The product of the pupil's weighted enrollment that
- 25 would otherwise be assigned to the pupil under this chapter if
- 26 the pupil was enrolled in the pupil's district of residence
- 27 multiplied by the difference between eighty-seven and
- 28 five-tenths percent of the regular program state cost per pupil
- 29 and the statewide average foundation property tax per pupil.
- 30 b. The total teacher salary supplement district cost per
- 31 pupil for the pupil's district of residence.
- 32 c. The total professional development supplement district
- 33 cost per pupil for the pupil's district of residence.
- 34 d. The total early intervention supplement district cost per
- 35 pupil for the pupil's district of residence.

- 1 e. The total area education agency teacher salary supplement
- 2 district cost per pupil for the pupil's district of residence.
- 3 f. The total area education agency professional development
- 4 supplement district cost per pupil for the pupil's district of
- 5 residence.
- 6 q. The total teacher leadership supplement district cost per
- 7 pupil for the pupil's district of residence.
- 8 4. An education savings grant fund is created in the state
- 9 treasury under the control of the department of management
- 10 consisting of moneys appropriated to the department of
- 11 management for the purpose of providing education savings
- 12 grants under this section. For the fiscal year commencing July
- 13 1, 2019, and each succeeding fiscal year, there is appropriated
- 14 from the general fund of the state to the department of
- 15 management to be credited to the fund the amount necessary
- 16 to pay all education savings grants approved for that fiscal
- 17 year. The director of the department of management has all
- 18 powers necessary to carry out and effectuate the purposes,
- 19 objectives, and provisions of this section pertaining to the
- 20 fund, including the power to do all of the following:
- 21 a. Make and enter into contracts necessary for the
- 22 administration of the fund.
- 23 b. Procure insurance against any loss in connection with the
- 24 assets of the fund or require a surety bond.
- c. Contract with a private financial management firm to
- 26 manage the fund, in collaboration with the treasurer of state,
- 27 including providing for the disbursement of education savings
- 28 grants in the form of an electronic debit card or checks that
- 29 are payable directly from the pupil's account within the fund.
- 30 d. Conduct audits or other review necessary to properly
- 31 administer the program.
- 32 e. Adopt rules for the administration of the fund and
- 33 accounts within the fund.
- 34 5. a. For each pupil approved for an education savings
- 35 grant, the department of management shall establish an account

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- 1 for that pupil in the education savings grant fund. The amount
- 2 of the pupil's education savings grant shall be deposited
- 3 into the pupil's account on July 1, and such amount shall be
- 4 immediately available for the payment of qualified educational
- 5 expenses incurred by the parent or guardian for the pupil
- 6 during that fiscal year using the payment method authorized
- 7 under subsection 4, paragraph "c".
- 8 b. A nonpublic school that accepts payment from a parent or
- 9 guardian using funds from a pupil's account in the education
- 10 savings grant fund shall not refund, rebate, or share any
- 11 portion of such payment with the parent, quardian, or pupil.
- 12 c. Moneys remaining in a pupil's account upon conclusion
- 13 of the fiscal year shall remain in the pupil's account in the
- 14 education savings grant fund for the payment of qualified
- 15 educational expenses in future fiscal years during which the
- 16 pupil participates in the program or for the payment of higher
- 17 education costs as provided under subsection 8.
- 18 6. a. For purposes of this section, "qualified educational
- 19 expenses" includes tuition and fees at a nonpublic school,
- 20 textbooks, fees or payments for educational therapies,
- 21 including tutoring or cognitive skills training, curriculum
- 22 fees and materials for a course of study for a specific subject
- 23 matter or grade level, tuition or fees for nonpublic online
- 24 education programs, education materials and services for pupils
- 25 with disabilities, including the cost of paraprofessionals
- 26 and assistants who are trained in accordance with state law,
- 27 standardized test fees, higher education costs, as defined in
- 28 section 12D.1, excluding room and board expenses, and other
- 29 expenses incurred by the parent or guardian that are directly
- 30 related to the education of the pupil at a nonpublic school,
- 31 including a nonpublic school accredited by an independent
- 32 accrediting agency approved by the department of education.
- 33 b. "Qualified educational expenses" does not include
- 34 transportation costs for the pupil, the cost of food or
- 35 refreshments consumed by the pupil, the cost of clothing for

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- 1 the pupil, or the cost of disposable materials, including
- 2 but not limited to paper, notebooks, pencils, pens, and art
- 3 supplies.
- 4 7. A person who makes a false claim for the purpose
- 5 of obtaining an education savings grant provided for in
- 6 this section or who knowingly receives the grant or makes a
- 7 payment from an account within the education savings grant
- 8 fund without being legally entitled to do so is guilty of a
- 9 fraudulent practice under chapter 714. The false claim for an
- 10 education savings grant or a payment from an account shall be
- 11 disallowed. If amounts from the grant have been disbursed from
- 12 the applicable account in the education savings grant fund, the
- 13 department of management shall initiate legal proceedings to
- 14 recover such amounts. A parent or guardian, or a pupil for
- 15 purposes of subsection 8, who commits a fraudulent practice
- 16 under this section is prohibited from participating in the
- 17 education savings grant program in the future.
- 18 8. a. For each pupil with a positive balance in the pupil's
- 19 account in the education savings grant fund upon graduation
- 20 from high school, the department of management shall maintain
- 21 the account in the fund until the pupil is twenty-three years
- 22 of age. Following graduation from high school until the pupil
- 23 is twenty-three years of age, moneys in the pupil's account
- 24 may be used for higher education costs, as defined in section
- 25 12D.1, incurred by the pupil while attending an institution
- 26 of higher education under the control of the state board of
- 27 regents, a community college located in this state, or a
- 28 private college or university located in this state. Payments
- 29 from a pupil's account for higher education costs shall be
- 30 made in the same manner as payments for qualified educational
- 31 expenses under subsection 5. Moneys in a pupil's account when
- 32 the pupil turns twenty-three years of age shall be transferred
- 33 by the department of management for deposit in the general fund
- 34 of the state.
- 35 b. Notwithstanding the age limitation in paragraph "a",

- 1 if the pupil with a positive balance in the pupil's account
- 2 in the education savings grant fund upon graduation from high
- 3 school serves on federal active duty, other than training, and
- 4 is discharged under honorable conditions, the limitation date
- 5 otherwise applicable under paragraph "a" shall be extended
- 6 by one year for each year of federal active duty service by
- 7 the pupil, but not to a date after the pupil's twenty-seventh
- 8 birthday.
- 9 9. This section shall not be construed to authorize the
- 10 state or any political subdivision of the state to exercise
- 11 authority over any nonpublic school or construed to require a
- 12 nonpublic school to modify its academic standards for admission
- 13 or educational program in order to receive payment from a
- 14 parent or guardian using funds from a pupil's account in the
- 15 education savings grant fund. A nonpublic school that accepts
- 16 payment from a parent or guardian using funds from a pupil's
- 17 account in the education savings grant fund is not an agent of
- 18 this state or of a political subdivision of this state. Rules
- 19 adopted by the department to implement this section that impose
- 20 an undue burden on a nonpublic school are invalid.
- 21 Sec. 4. Section 422.7, Code 2018, is amended by adding the
- 22 following new subsection:
- 23 NEW SUBSECTION. 51. Subtract, to the extent included, the
- 24 amount of an education savings grant under section 257.11B
- 25 received by the taxpayer for payment of qualified educational
- 26 expenses.
- 27 Sec. 5. APPLICABILITY. The following applies to school
- 28 budget years and fiscal years beginning on or after July 1,
- 29 2019:
- 30 The section of this division of this Act enacting section
- 31 257.11B.
- 32 Sec. 6. APPLICABILITY. The following applies to tax years
- 33 beginning on or after January 1, 2019:
- 34 The section of this division of this Act enacting section
- 35 422.7, subsection 51.

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1 DIVISION III

2 CHARTER SCHOOLS

- 3 Sec. 7. NEW SECTION. 256E.1 Purpose.
- 4 The purpose of a charter school established pursuant to this
- 5 chapter shall be to accomplish the following:
- 6 l. Improve student learning.
- Increase learning opportunities for students.
- 8 3. Encourage the use of different and innovative methods of 9 teaching.
- 10 4. Require the measurement of learning outcomes and create
- 11 different and innovative forms of measuring outcomes.
- 12 5. Establish new forms of accountability for schools.
- 6. Create new professional opportunities for teachers and
- 14 other educators, including the opportunity to be responsible
- 15 for the learning program at the school site.
- 16 7. Create different organizational structures for
- 17 continuous learner progress.
- 18 8. Allow greater flexibility to meet the education needs of
- 19 a diverse and constantly changing student population.
- 9. Allow for the allocation of resources in innovative ways
- 21 through implementation of specialized school budgets for the
- 22 benefit of the schools served.
- 23 Sec. 8. NEW SECTION. 256E.2 Definitions.
- 24 As used in this chapter, unless the context otherwise
- 25 requires:
- 26 1. "Attendance center" means a school building that contains
- 27 classrooms used for instructional purposes for elementary,
- 28 middle, or secondary school students.
- 29 2. "Authorizing board" means the school board or the
- 30 state board, as applicable, that approved the charter school
- 31 application and that is a party to the charter school contract.
- 32 3. "Charter school" means a charter school established in
- 33 accordance with this chapter.
- 34 4. "Department" means the department of education.
- 35 5. "Education service provider" means an education

- 1 management organization, charter school management
- 2 organization, or other person with whom a charter school
- 3 contracts for educational program implementation or
- 4 comprehensive management.
- 5 6. "Founding group" means a person or group of persons that
- 6 develops and submits an application for a charter school to an
- 7 authorizing board under this chapter.
- 8 7. "Governing board" means the independent board of a
- 9 charter school whose members are elected or selected pursuant
- 10 to the charter school application and charter school contract.
- 11 8. "School board" means a board of directors regularly
- 12 elected by the registered voters of a school district.
- 9. "State board" means the state board of education.
- 14 Sec. 9. NEW SECTION. 256E.3 Federal grant application.
- Unless satisfied by and within the scope of the application
- 16 filed pursuant to section 256F.3, subsection 1, the state board
- 17 shall apply for a federal grant under Pub. L. No. 107-110,
- 18 cited as the federal No Child Left Behind Act of 2001, Tit. V,
- 19 pt. B, subpt. 1, for purposes of providing financial assistance
- 20 for the planning, program design, and initial implementation
- 21 of charter schools. The department shall monitor the
- 22 effectiveness of charter schools and shall implement the
- 23 applicable provisions of this chapter.
- Sec. 10. <u>NEW SECTION</u>. **256E.4** Founding group-school board
- 25 model.
- 26 l. a. A school board that intends to authorize a charter
- 27 school within the school district may solicit charter school
- 28 applications.
- 29 b. A founding group may apply to a school board for approval
- 30 to establish and operate a charter school within and as a part
- 31 of the school district either by establishing a new attendance
- 32 center or converting an existing attendance center. The
- 33 application shall demonstrate the applicant's academic and
- 34 operational vision and plans for the proposed charter school,
- 35 demonstrate the applicant's capacity to execute the vision and

- 1 plans, and provide the school board a clear basis for assessing
- 2 the applicant's plans and capacity.
- 3 2. The state board shall adopt rules to establish
- 4 appropriate application timelines and deadlines for the
- 5 submission of charter school applications under this section.
- 6 3. The instructions for completing an application shall
- 7 include or otherwise inform applicants of all of the following:
- 8 a. The performance framework adopted by the school board
- 9 for charter school oversight and evaluation requirements in
- 10 accordance with sections 256E.10 and 256E.11.
- 11 b. The criteria the school board will use in evaluating
- 12 applications.
- 13 c. The requirements concerning the format and content
- 14 essential for applicants to demonstrate the capacities
- 15 necessary to establish and operate a successful charter school.
- 4. An application submitted under this section shall also
- 17 include all of the following items related to the proposed
- 18 charter school:
- 19 a. An executive summary.
- 20 b. The mission and vision of the proposed charter school,
- 21 including identification of the targeted student population and
- 22 the community the school intends to serve.
- 23 c. The location of the proposed charter school or the
- 24 proposed geographic area within the school district where the
- 25 school is proposed to locate.
- 26 d. Identification of the grades to be served each school
- 27 year during the duration of the charter school contract.
- 28 e. Minimum, planned, and maximum enrollment per grade for
- 29 each school year during the duration of the charter school
- 30 contract.
- 31 f. Evidence of need and community support for the proposed
- 32 charter school.
- 33 q. Background information on the members of the founding
- 34 group and background information on the governing board
- 35 members, administration, and management personnel of the

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- 1 proposed charter school, if available.
- 2 h. The charter school's proposed operations calendar and
- 3 sample daily schedule.
- 4 i. A description of the academic program and identification
- 5 of ways the program aligns with state academic standards.
- 6 j. A description of the charter school's instructional
- 7 model, including the type of learning environment, class size
- 8 and structure, curriculum overview, and teaching methods.
- 9 k. The charter school's plan for using internal and external
- 10 assessments to measure and report student progress on the
- 11 performance framework in accordance with section 256E.10.
- 12 1. Plans for identifying and serving students with
- 13 disabilities, students who are limited English proficient,
- 14 students who are academically failing or below grade level, and
- 15 gifted students, including but not limited to compliance with
- 16 applicable laws and regulations.
- 17 m. A description of cocurricular and extracurricular
- 18 programs and how the programs will be funded and delivered.
- 19 n. Plans and timelines for student recruitment, enrollment,
- 20 and transfers, including enrollment preferences and procedures
- 21 for conducting transparent admissions selections, including
- 22 admissions lotteries.
- 23 o. The proposed code of student conduct, including
- 24 applicable procedures and disciplinary sanctions for both
- 25 general students and special education students.
- 26 p. A chart or description of the charter school's
- 27 organizational structure and the duties and powers of each
- 28 position or group, including the delineation of authority and
- 29 reporting between the governing board, staff, and any related
- 30 bodies or external organizations that have a role in managing
- 31 the charter school.
- 32 q. A staffing chart for the charter school's first year
- 33 and a staffing plan for the duration of the charter school
- 34 contract.
- 35 r. Plans for recruiting and developing school

- 1 administrators, staff, and governing board members and the
- 2 charter school's employment policies, including performance
- 3 evaluation plans.
- 4 s. Proposed governing bylaws for the charter school.
- 5 t. Identification and explanation of any partnerships or
- 6 contractual relationships with an education service provider
- 7 that are related to the charter school's operations or mission.
- 8 u. The charter school's plans for providing transportation
- 9 services, food service, and all other operational or ancillary
- 10 services.
- 11 v. Proposed opportunities and expectations for parent
- 12 involvement.
- 13 w. A detailed school start-up plan and a five-year plan,
- 14 including all relevant assumptions used, identifying timelines
- 15 for charter school finances, budget, and insurance coverage,
- 16 facility construction, preparation, and contingencies, and the
- 17 identification of persons or positions responsible for each
- 18 such item.
- 19 x. Evidence of anticipated fundraising contributions, if
- 20 any.
- 21 y. If the application includes a proposal that the governing
- 22 board contracts with an education service provider, evidence
- 23 of the education service provider's success in serving
- 24 student populations similar to that which is proposed in the
- 25 application and if the education service provider operates
- 26 other charter schools, evidence of past performance of such
- 27 other charter schools and evidence of the education service
- 28 provider's capacity for growth.
- 29 z. A proposed duration and outline of the charter school
- 30 contract, including designation of roles, authority, and duties
- 31 of the governing board and the charter school's staff.
- 32 aa. If the application includes a proposal that the
- 33 governing board contracts with an education service provider,
- 34 a description of the education service provider's performance
- 35 evaluation measures, compensation structure, methods of

- 1 contract oversight and dispute resolution, investment
- 2 disclosures, and conflicts of interest.
- 5. If the applicant proposes to establish a charter school
- 4 within the school district by converting an existing attendance
- 5 center of the school district, the school board shall not
- 6 approve the application unless the applicant submits evidence
- 7 that the attendance center's teachers and parents or quardians
- 8 of students enrolled at the existing attendance center voted in
- 9 favor of the conversion. A vote in favor of conversion under
- 10 this subsection requires the support of at least fifty percent
- 11 of the teachers employed at the school on the date of the vote
- 12 and fifty percent of the parents or guardians voting whose
- 13 children are enrolled at the school, provided that a majority
- 14 of the parents or guardians eligible to vote participate in the
- 15 ballot process. The state board shall establish procedures by
- 16 rule for voting under this subsection. A parent or guardian
- 17 voting in accordance with this subsection must be a resident
- 18 of this state.
- 19 6. In reviewing and evaluating charter school applications,
- 20 the school board shall employ procedures, practices, and
- 21 criteria consistent with nationally recognized principles and
- 22 standards for reviewing charter school applications. Each
- 23 application review shall include thorough evaluation of the
- 24 written application, an in-person interview with the applicant,
- 25 and an opportunity in a public forum for local residents to
- 26 learn about and provide input on each application.
- 7. The school board shall make public the name of any person
- 28 that assists the school board in conducting a review of a
- 29 charter school application.
- 30 8. Following review of a charter school application and
- 31 completion of the process required under subsection 6, the
- 32 school board shall:
- 33 a. Approve a charter school application only if the
- 34 applicant has demonstrated competence in each element of the
- 35 school board's approval criteria and the applicant is likely to

- 1 open and operate a successful charter school.
- 2 b. Make application decisions on documented evidence
- 3 collected through the application review process.
- 4 c. Adhere to the policies and criteria that are transparent,
- 5 based on merit, and avoid conflicts of interest or any
- 6 appearance thereof.
- 7 9. A charter school application under this section shall
- 8 not be approved if the founding group has a pending application
- 9 with another school district under this section or a pending
- 10 application with the state board under section 256E.6.
- 11 10. A school board shall by a majority vote approve or
- 12 deny a charter school application no later than seventy-five
- 13 calendar days after the application is received. A school
- 14 board that denies an application shall provide notice of
- 15 denial to the applicant in writing within thirty days after
- 16 board action. The notice shall specify the exact reasons for
- 17 denial and provide documentation supporting those reasons.
- 18 An approval decision may include, if appropriate, reasonable
- 19 conditions that the applicant must meet before a charter
- 20 school contract may be executed pursuant to section 256E.7.
- 21 An approved charter school application shall not serve as a
- 22 charter school contract.
- 23 ll. An unsuccessful charter school applicant may
- 24 subsequently reapply to the school board, apply to any other
- 25 school board in the state under this section, or apply to the
- 26 state board under section 256E.6.
- 27 12. A decision of the school board relating to an
- 28 application under this section is not appealable; however, the
- 29 school board shall report any application denial to the state
- 30 board within thirty days of the board action.
- 31 Sec. 11. <u>NEW SECTION</u>. **256E.5 School board-state board**
- 32 model.
- 33 1. A school board may create a founding group to apply
- 34 to the state board for approval to establish and operate a
- 35 charter school within and as a part of the school district by

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- 1 establishing a new attendance center, creating a new school
- 2 within an existing attendance center, or by converting an
- 3 existing attendance center. The application shall demonstrate
- 4 the founding group's academic and operational vision and plans
- 5 for the proposed charter school, demonstrate the founding
- 6 group's capacity to execute the vision and plans, and provide
- 7 the state board a clear basis for assessing the founding
- 8 group's plans and capacity.
- 9 2. The state board shall adopt rules to establish
- 10 appropriate application timelines and deadlines for the
- 11 submission of charter school applications under this section.
- 12 3. The instructions for completing an application shall
- 13 include or otherwise inform applicants of all of the following:
- 14 a. The performance framework adopted by the state board
- 15 for charter school oversight and evaluation requirements in
- 16 accordance with sections 256E.10 and 256E.11.
- 17 b. The criteria the state board will use in evaluating
- 18 applications.
- 19 c. The requirements concerning the format and content
- 20 essential for applicants to demonstrate the capacities
- 21 necessary to establish and operate a successful charter school.
- 22 4. An application submitted under this section shall also
- 23 include all of the following items related to the proposed
- 24 charter school:
- 25 a. An executive summary.
- 26 b. The mission and vision of the proposed charter school,
- 27 including identification of the targeted student population and
- 28 the community the charter school intends to serve.
- 29 c. The location of the proposed charter school or the
- 30 proposed geographic area within the school district where the
- 31 school is proposed to locate.
- 32 d. Identification of the grades to be served each school
- 33 year during the duration of the charter school contract.
- 34 e. Minimum, planned, and maximum enrollment per grade for
- 35 each school year during the duration of the charter school

1 contract.

- 2 f. Evidence of need and community support for the proposed 3 charter school.
- 4 g. Background information on the members of the founding
- 5 group and background information on the governing board,
- 6 administration, and management personnel of the proposed
- 7 charter school, if available.
- 8 h. The charter school's proposed operations calendar and
- 9 sample daily schedule.
- 10 i. A description of the academic program and identification
- 11 of ways the program aligns with state academic standards.
- 12 j. A description of the charter school's instructional
- 13 model, including the type of learning environment, class size
- 14 and structure, curriculum overview, and teaching methods.
- 15 k. The charter school's plan for using internal and external
- 16 assessments to measure and report student progress on the
- 17 performance framework in accordance with section 256E.10.
- 18 1. Plans for identifying and serving students with
- 19 disabilities, students who are limited English proficient,
- 20 students who are academically failing or below grade level, and
- 21 gifted students, including but not limited to compliance with
- 22 applicable laws and regulations.
- 23 m. A description of cocurricular and extracurricular
- 24 programs and how the programs will be funded and delivered.
- 25 n. Plans and timelines for student recruitment, enrollment,
- 26 and transfers, including enrollment preferences and procedures
- 27 for conducting transparent admissions selections, including
- 28 admissions lotteries.
- 29 o. The proposed code of student conduct, including
- 30 applicable procedures and disciplinary sanctions for both
- 31 general students and special education students.
- 32 p. A chart or description of the charter school's
- 33 organizational structure and the duties and powers of each
- 34 position or group, including the delineation of authority and
- 35 reporting between the governing board, administration, staff,

- 1 and any related bodies or external organizations that have a
- 2 role in managing the charter school.
- 3 q. A staffing chart for the charter school's first year
- 4 and a staffing plan for the duration of the charter school
- 5 contract.
- 6 r. Plans for recruiting and developing school
- 7 administrators, staff, and governing board members and the
- 8 charter school's employment policies, including performance
- 9 evaluation plans.
- 10 s. Proposed governing bylaws for the charter school.
- 11 t. Identification and explanation of any partnerships or
- 12 contractual relationships with the founding group or any of the
- 13 founding group or school board's members that are related to
- 14 the charter school's operations or mission.
- 15 u. The charter school's plans for providing transportation
- 16 services, food service, and all other operational or ancillary
- 17 services.
- 18 v. Proposed opportunities and expectations for parent
- 19 involvement.
- 20 w. A detailed school start-up plan and five-year plan,
- 21 including all relevant assumptions used, identifying timelines
- 22 for charter school finances, budget, and insurance coverage,
- 23 facility construction, preparation, and contingencies, and the
- 24 identification of persons or positions responsible for each
- 25 such item.
- 26 x. Evidence of anticipated fundraising contributions, if
- 27 any.
- 28 y. Evidence of the founding group's success in serving
- 29 student populations similar to that which is proposed in the
- 30 application and if the founding group operates other charter
- 31 schools, evidence of past performance of such other charter
- 32 schools and evidence of the founding group's capacity for an
- 33 additional charter school.
- 34 z. A proposed duration and outline of the charter school
- 35 contract, including designation of roles, authority, and duties

1 of the governing board and the charter school's staff.

- 2 aa. A description of the charter school governing board's
- 3 performance evaluation measures, compensation structure,
- 4 methods of contract oversight and dispute resolution,
- 5 investment disclosures and conflicts of interest.
- 6 5. If the founding group proposes to establish a charter
- 7 school by converting an existing attendance center of the
- 8 school district, the state board shall not approve the
- 9 application unless the founding group submits evidence that
- 10 the attendance center's teachers and parents or guardians of
- 11 students enrolled at the existing attendance center voted in
- 12 favor of the conversion. A vote in favor of conversion under
- 13 this subsection requires the support of at least fifty percent
- 14 of the teachers employed at the school on the date of the vote
- 15 and fifty percent of the parents or guardians voting whose
- 16 children are enrolled at the school, provided that a majority
- 17 of the parents or guardians eligible to vote participate in the
- 18 ballot process. The state board shall establish procedures by
- 19 rule for voting under this subsection. A parent or guardian
- 20 voting in accordance with this subsection must be a resident
- 21 of this state.
- 22 6. In reviewing and evaluating charter school applications,
- 23 the state board shall employ procedures, practices, and
- 24 criteria consistent with nationally recognized principles and
- 25 standards for reviewing charter school applications. Each
- 26 application review shall include thorough evaluation of the
- 27 written application, an in-person interview with the founding
- 28 group, and an opportunity in a public forum for local residents
- 29 to learn about and provide input on each application.
- 30 7. Following review of a charter school application and
- 31 completion of the process required under subsection 6, the
- 32 state board shall:
- 33 a. Approve a charter school application only if the founding
- 34 group has demonstrated competence in each element of the
- 35 approval criteria and if the founding group is likely to open

- 1 and operate a successful charter school.
- 2 b. Make application decisions on documented evidence
- 3 collected through the application review process.
- 4 c. Adhere to the policies and criteria that are transparent,
- 5 based on merit, and avoid conflicts of interest or any
- 6 appearance thereof.
- 7 8. The state board shall by a majority vote approve or
- 8 deny a charter school application no later than seventy-five
- 9 calendar days after the application is received. If the state
- 10 board denies an application, the state board shall provide
- ll notice of denial to the founding group in writing within
- 12 thirty days after the state board's action. The notice shall
- 13 specify the exact reasons for denial and provide documentation
- 14 supporting those reasons. An approval decision may include, if
- 15 appropriate, reasonable conditions that the founding group must
- 16 meet before a charter school contract may be executed pursuant
- 17 to section 256E.7. An approved charter application shall not
- 18 serve as a charter school contract.
- 19 9. A decision of the state board relating to an application
- 20 under this section is not appealable.
- 21 10. An unsuccessful applicant under this section may
- 22 subsequently reapply to the state board.
- 23 Sec. 12. <u>NEW SECTION</u>. **256E.6** Founding group-state board
- 24 model.
- 25 l. A founding group may apply to the state board for
- 26 approval to establish and operate a charter school within the
- 27 boundaries of the state that operates as a new attendance
- 28 center independently from a public school district. The
- 29 application shall demonstrate the founding group's academic
- 30 and operational vision and plans for the proposed charter
- 31 school, demonstrate the founding group's capacity to execute
- 32 the vision and plans, and provide the state board a clear basis
- 33 for assessing the founding group's plans and capacity.
- 34 2. The state board shall adopt rules to establish
- 35 appropriate application timelines and deadlines for the

- 1 submission of charter school applications under this section.
- The instructions for completing an application shall
- 3 include or otherwise inform applicants of all of the following:
- 4 a. The performance framework adopted by the state board
- 5 for charter school oversight and evaluation requirements in
- 6 accordance with sections 256E.10 and 256E.11.
- 7 b. The criteria the state board will use in evaluating
- 8 applications.
- 9 c. The requirements concerning the format and content
- 10 essential for applicants to demonstrate the capacities
- 11 necessary to establish and operate a successful charter school.
- 12 4. The applications submitted under this section shall also
- 13 include all of the following items related to the proposed
- 14 charter school:
- 15 a. An executive summary.
- 16 b. The mission and vision of the proposed charter school,
- 17 including identification of the targeted student population and
- 18 the community the school intends to serve.
- 19 c. The location of the proposed charter school or the
- 20 proposed geographic area within the state where the school is
- 21 proposed to locate.
- 22 d. Identification of the grades to be served each school
- 23 year during the duration of the charter school contract.
- 24 e. Minimum, planned, and maximum enrollment per grade for
- 25 each school year during the duration of the charter school
- 26 contract.
- 27 f. Evidence of need and community support for the proposed
- 28 charter school.
- g. Background information on the members of the founding
- 30 group and background information on the governing board,
- 31 administration, and management personnel of the proposed
- 32 charter school, if available.
- 33 h. The charter school's proposed operations calendar and
- 34 sample daily schedule.
- 35 i. A description of the academic program and identification

- 1 of ways the program aligns with state academic standards.
- 2 j. A description of the charter school's instructional
- 3 model, including the type of learning environment, class size
- 4 and structure, curriculum overview, and teaching methods.
- 5 k. The charter school's plan for using internal and external
- 6 assessments to measure and report student progress on the
- 7 performance framework in accordance with section 256E.10.
- 8 1. Plans for identifying and serving students with
- 9 disabilities, students who are limited English proficient,
- 10 students who are academically failing or below grade level, and
- 11 gifted students, including but not limited to compliance with
- 12 applicable laws and regulations.
- 13 m. A description of cocurricular and extracurricular
- 14 programs and how the programs will be funded and delivered.
- 15 n. Plans and timelines for student recruitment, enrollment,
- 16 and transfers, including enrollment preferences and procedures
- 17 for conducting transparent admissions selections, including
- 18 admissions lotteries.
- 19 o. The proposed code of student conduct, including
- 20 applicable procedures and disciplinary sanctions for both
- 21 general students and special education students.
- 22 p. A chart or description of the charter school's
- 23 organizational structure and the duties and powers of each
- 24 position or group, including the delineation of authority and
- 25 reporting between the governing board, staff, and any related
- 26 bodies or external organizations that have a role in managing
- 27 the charter school.
- 28 q. A staffing chart for the charter school's first year
- 29 and a staffing plan for the duration of the charter school
- 30 contract.
- 31 r. Plans for recruiting and developing school
- 32 administrators, staff, and governing board members and the
- 33 charter school's employment policies, including performance
- 34 evaluation plans.
- 35 s. Proposed governing bylaws for the charter school.

- 1 t. Identification and explanation of any partnerships or
- 2 contractual relationships with an education service provider
- 3 that are related to the charter school's operations or mission.
- 4 u. The charter school's plans for providing transportation
- 5 services, food service, and all other operational or ancillary
- 6 services.
- 7 v. Proposed opportunities and expectations for parent
- 8 involvement.
- 9 w. A detailed school start-up plan and five-year plan,
- 10 including all relevant assumptions used, identifying timelines
- 11 for charter school finances, budget, and insurance coverage,
- 12 facility construction, preparation, and contingencies, and the
- 13 identification of persons or positions responsible for each
- 14 such item.
- 15 x. Evidence of anticipated fundraising contributions, if
- 16 any.
- 17 y. If the application includes a proposal that the governing
- 18 board contracts with an education service provider, evidence
- 19 of the education service provider's success in serving
- 20 student populations similar to that which is proposed in the
- 21 application and if the education service provider operates
- 22 other charter schools, evidence of past performance of such
- 23 other charter schools and evidence of the education service
- 24 provider's capacity for growth.
- 25 z. A proposed duration and outline of the charter school
- 26 contract, including designation of roles, authority, and duties
- 27 of the governing board and the charter school's staff.
- 28 aa. If the application includes a proposal that the
- 29 governing board contracts with an education service provider,
- 30 a description of the education service provider's performance
- 31 evaluation measures, compensation structure, methods of
- 32 contract oversight and dispute resolution, investment
- 33 disclosures and conflicts of interest.
- 34 5. In reviewing and evaluating charter school applications,
- 35 the state board shall employ procedures, practices, and

- 1 criteria consistent with nationally recognized principles and
- 2 standards for reviewing charter school applications. Each
- 3 application review shall include thorough evaluation of the
- 4 written application, an in-person interview with the applicant,
- 5 and an opportunity in a public forum for local residents of the
- 6 public school district within which the applicant proposes to
- 7 locate the charter school to learn about and provide input on
- 8 each application.
- 9 6. Following review of a charter school application and
- 10 completion of the process required under subsection 5, the
- 11 state board shall:
- 12 a. Approve a charter school application only if the
- 13 applicant has demonstrated competence in each element of the
- 14 state board's published approval criteria and the applicant is
- 15 likely to open and operate a successful charter school.
- 16 b. Make application decisions on documented evidence
- 17 collected through the application review process.
- 18 c. Adhere to the policies and criteria that are transparent,
- 19 based on merit, and avoid conflicts of interest or any
- 20 appearance thereof.
- 21 7. A charter school application under this section shall
- 22 not be approved if the founding group has another pending
- 23 application under this section or a pending application with a
- 24 school district under section 256E.4.
- 25 8. The state board shall by a majority vote approve or
- 26 deny a charter school application no later than seventy-five
- 27 calendar days after the application is received. If the state
- 28 board denies an application, the state board shall provide
- 29 notice of denial to the applicant in writing within thirty
- 30 days after board action. The notice shall specify the exact
- 31 reasons for denial and provide documentation supporting those
- 32 reasons. An approval decision may include, if appropriate,
- 33 reasonable conditions that the applicant must meet before a
- 34 charter school contract may be executed pursuant to section
- 35 256E.7. An approved charter application shall not serve as a

- 1 charter school contract.
- An unsuccessful charter school applicant may
- 3 subsequently reapply to the state board or apply to a school
- 4 board in the state under section 256E.4.
- 5 10. A decision of the state board relating to an application
- 6 under this section is not appealable.
- 7 Sec. 13. NEW SECTION. 256E.7 Charter school contract.
- 8 1. Within the later of thirty days following approval
- 9 of a charter school application or upon the satisfaction of
- 10 all reasonable conditions imposed on the applicant in the
- 11 charter school approval, if any, an enforceable and renewable
- 12 charter school contract shall be executed between the following
- 13 parties setting forth the academic and operational performance
- 14 expectations and measures by which the charter school will be
- 15 evaluated pursuant to sections 256E.10 and 256E.11 and the
- 16 other rights and duties of the parties:
- 17 a. For an application approved under section 256E.4, the
- 18 founding group and the school board.
- 19 b. For an application approved under section 256E.5, the
- 20 founding group and the state board.
- 21 c. For an application approved under section 256E.6, the
- 22 founding group and the state board.
- 23 2. An initial charter school contract shall be granted for a
- 24 term of five school budget years. The charter school contract
- 25 shall include the beginning and ending dates of the charter
- 26 school contract term. An approved charter school may delay its
- 27 opening for a period of time not to exceed one school year in
- 28 order to plan and prepare for the charter school's opening. If
- 29 the charter school requires an opening delay of more than one
- 30 school year, the charter school may request an extension from
- 31 the authorizing board.
- 32 3. Each charter school contract shall be signed by the
- 33 president of the authorizing board and the president of the
- 34 governing body of the founding group.
- 35 4. a. If the charter school is approved under section

- 1 256E.4, the school board, within thirty days of executing
- 2 a charter school contract, shall submit to the state board
- 3 written notice of the charter school contract execution,
- 4 including a copy of the executed charter school contract and
- 5 any attachments or appendices.
- 6 b. Within fifteen days of receipt of the charter school
- 7 contract or within fifteen days of the execution of a charter
- 8 school contract entered into by the state board, the state
- 9 board shall notify the department of education and the
- 10 department of management of the name of the charter school
- 11 and any applicable education service provider, the proposed
- 12 location of the charter school, and the charter school's first
- 13 year projected enrollment.
- 14 5. A charter school approved under this chapter shall not
- 15 commence operations without a valid charter school contract
- 16 executed in accordance with this section and approved in an
- 17 open session of the authorizing board.
- 18 6. The contract may provide for requirements or conditions
- 19 to govern and monitor the start-up progress of an approved
- 20 charter school prior to the opening of the charter school
- 21 including but not limited to conditions to ensure that the
- 22 charter school meets all building, health, safety, insurance,
- 23 and other legal requirements.
- 7. A charter school contract may be amended to govern
- 25 multiple charter schools operated by the same applicant and
- 26 approved by the same authorizing board. However, each charter
- 27 school that is part of a charter school contract shall be
- 28 separate and distinct from any other charter school governed by
- 29 the contract.
- 30 8. a. For a charter school established under section
- 31 256E.4, if the school board that approved the application
- 32 wishes to transfer the charter school contract and all contract
- 33 requirements to the school board of another public school
- 34 district, a request for such a transfer must be filed jointly
- 35 by both school boards with the state board. The state board

- 1 shall not approve such a transfer except upon the finding of
- 2 special circumstances and that such a transfer would serve the
- 3 best interests of the charter school's students.
- 4 b. For a charter school established under section 256E.4,
- 5 if the school board wishes to transfer its authorization and
- 6 oversight duties to the state board, the charter school's
- 7 governing board, the school board, and the state board must all
- 8 approve the transfer.
- 9 c. For a charter school established under section 256E.5 or
- 10 256E.6, if the state board wishes to transfer its authorization
- 11 and oversight duties to a school board, the charter school's
- 12 governing board, the school board, and the state board must all
- 13 approve the transfer.
- 14 Sec. 14. NEW SECTION. 256E.8 General operating powers and
- 15 duties.
- 16 l. In order to fulfill the charter school's public purpose,
- 17 a charter school established under this chapter shall be
- 18 organized as a nonprofit education organization and shall
- 19 have all the powers necessary for carrying out the terms of
- 20 the charter school contract including but not limited to the
- 21 following, as applicable:
- 22 a. Receive and expend funds for charter school purposes.
- 23 b. Secure appropriate insurance and enter into contracts and
- 24 leases.
- 25 c. Contract with an education service provider for the
- 26 management and operation of the charter school so long as the
- 27 governing board retains oversight authority over the charter
- 28 school.
- 29 d. Incur debt in anticipation of the receipt of public or
- 30 private funds.
- 31 e. Pledge, assign, or encumber the charter school's assets
- 32 to be used as collateral for loans or extensions of credit.
- 33 f. Solicit and accept gifts or grants for charter school
- 34 purposes unless otherwise prohibited by law or by the terms of
- 35 its charter school contract.

- 1 g. Acquire from public or private sources real property for 2 use as a charter school or a facility directly related to the 3 operations of the charter school.
- 4 h. Sue and be sued in the charter school's own name.
- 5 *i.* Operate an education program that may be offered by any 6 noncharter public school or school district.
- 7 2. A charter school established under this chapter is
- 8 exempt from all state statutes and rules and any local rule,
- 9 regulation, or policy, applicable to a noncharter school,
- 10 except that the charter school shall do all of the following:
- 11 a. Meet all applicable federal, state, and local health and
- 12 safety requirements and laws prohibiting discrimination on the
- 13 basis of race, creed, color, sex, sexual orientation, gender
- 14 identity, national origin, religion, ancestry, or disability.
- 15 If approved under section 256E.4 or 256E.5, the charter school
- 16 shall be subject to any court-ordered desegregation plan in
- 17 effect for the school district at the time the charter school
- 18 application is approved.
- 19 b. Operate as a nonsectarian, nonreligious school.
- 20 c. Be free of tuition and application fees to Iowa resident
- 21 students between the ages of five and twenty-one years.
- 22 d. Be subject to and comply with chapters 216 and 216A
- 23 relating to civil and human rights.
- 24 e. Provide special education services in accordance with
- 25 chapter 256B.
- 26 f. Be subject to the same financial audits, audit
- 27 procedures, and audit requirements as a school district. The
- 28 audit shall be consistent with the requirements of sections
- 29 11.6, 11.14, 11.19, and 279.29, and section 256.9, subsection
- 30 20, except to the extent deviations are necessary because
- 31 of the program at the school. The department, the auditor
- 32 of state, or the legislative services agency may conduct
- 33 financial, program, or compliance audits.
- 34 g. Be subject to and comply with the provisions of chapter
- 35 285 relating to the transportation of students.

- 1 h. Be subject to and comply with the requirements of section
- 2 256.7, subsection 21, and the educational standards of section
- 3 256.11.
- 4 i. Provide instruction for at least the number of days or
- 5 hours required by section 279.10, subsection 1.
- 6 j. Be subject to the construction bidding requirements of 7 chapter 26.
- 8 k. Comply with the requirements of this chapter.
- 9 3. A charter school shall employ or contract with teachers
- 10 as defined in section 272.1, who hold valid licenses with an
- ll endorsement for the type of instruction or service for which
- 12 the teachers are employed or under contract.
- 4. A charter school shall not discriminate in its student
- 14 admissions policies or practices on the basis of intellectual
- 15 or athletic ability, measures of achievement or aptitude, or
- 16 status as a person with a disability. However, a charter
- 17 school may limit admission to students who are within a
- 18 particular range of ages or grade levels or on any other
- 19 basis that would be legal if initiated by a school district.
- 20 Enrollment priority shall be given to the siblings of students
- 21 enrolled in a charter school.
- 22 5. A charter school shall enroll an eligible student who
- 23 submits a timely application unless the number of applications
- 24 exceeds the capacity of a program, class, grade level, or
- 25 building. In this case, students must be accepted by lot.
- 26 Upon enrollment of an eligible student, the charter school
- 27 shall notify the public school district of residence not later
- 28 than March 1 of the preceding school year.
- 29 6. Each charter school governing board shall be required to
- 30 adopt a conflict of interest policy and a code of ethics for
- 31 all board members and employees.
- 32 7. Each charter school governing board shall adopt a policy
- 33 regarding the hiring of family members to avoid nepotism in
- 34 hiring and supervision. The policy shall include but is not
- 35 limited to a disclosure to the governing board of potential

H.F.

- 1 nepotism in hiring and supervision. Any person subject to the
- 2 policy with a conflict shall not be involved in the hiring
- 3 decision or supervision of a potential employee.
- Individuals compensated by an education service provider
- 5 are prohibited from serving as a voting member on the governing
- 6 board of any charter school unless the school board or state
- 7 board that approved the charter school waives such prohibition.
- 8 9. If the charter school is operated by an education service
- 9 provider, the governing board of the charter school shall have
- 10 access to all records of the education service provider that
- 11 are necessary to evaluate any provision of the contract or
- 12 evaluate the education service provider's performance under the
- 13 contract.
- 14 Sec. 15. NEW SECTION. 256E.9 Funding.
- 15 l. Each student enrolled in a charter school established
- 16 under this chapter shall be counted, for state school
- 17 foundation purposes, in the student's district of residence
- 18 pursuant to section 257.6, subsection 1, paragraph "a",
- 19 subparagraph (8). For purposes of this section, residence
- 20 means a residence under section 282.1.
- 21 2. a. The school district of residence shall pay to the
- 22 charter school in which the student is enrolled in the manner
- 23 required under section 282.18, subsection 7, and pursuant to
- 24 the timeline in section 282.20, subsection 3, an amount equal
- 25 to the sum of the following:
- 26 (1) The regular program state cost per pupil for the
- 27 previous school year.
- 28 (2) The teacher salary supplement state cost per pupil for
- 29 the previous fiscal year.
- 30 (3) The professional development supplement state cost per
- 31 pupil for the previous fiscal year.
- 32 (4) The early intervention supplement state cost per pupil
- 33 for the previous fiscal year.
- 34 (5) The area education agency teacher salary supplement
- 35 state cost per pupil for the previous fiscal year.

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- 1 (6) The area education agency professional development
- 2 supplement state cost per pupil for the previous fiscal year.
- 3 (7) The state media services cost per pupil for the previous 4 fiscal year.
- 5 (8) The special education support services state cost per 6 pupil for the previous fiscal year.
- 7 (9) The state educational services cost per pupil for the 8 previous fiscal year.
- 9 (10) Any moneys the school district receives as a result 10 of the student's non-English speaking weighting under section 11 280.4, subsection 3, for the previous school year.
- 12 (11) Any moneys the school district receives as a result of 13 the student's enrollment in special education programs.
- 14 b. In addition to moneys received from the school district
  15 of residence, charter schools with teachers and students
  16 eligible for federal funding shall receive the proportionate
  17 share of such funding. If a charter school receives such
- 18 funding, the charter school shall comply with all reporting or 19 other requirements to receive the funding.
- 20 3. If necessary, and pursuant to rules adopted by the state 21 board of education, funding amounts required under this section
- 22 for the first school year of a new charter school shall be
- 23 based on enrollment estimates for the charter school included
- 24 in the charter school contract. Initial amounts paid using
- 25 estimated enrollments shall be reconciled during the subsequent
- 26 payment based on actual enrollment of the charter school during
- 27 the first school year.
- 28 4. The department shall disburse state transportation
- 29 funding to a charter public school on the same basis and in the
- 30 same manner as such funding is paid to school districts.
- 31 Sec. 16. NEW SECTION. 256E.10 Performance framework.
- 32 1. The performance provisions within the charter school
- 33 contract shall be based on a performance framework adopted by
- 34 the authorizing board that clearly sets forth the academic
- 35 and operational performance indicators, measures, and metrics

- 1 that will guide the evaluation of the charter school by the
- 2 authorizing board, without compromising individual student
- 3 privacy. The performance framework shall include but is not
- 4 limited to indicators, measures, and metrics for all of the
- 5 following:
- 6 a. Student academic proficiency.
- 7 b. Student academic growth.
- 8 c. Achievement gaps in both proficiency and growth between
- 9 specified populations or groups of students, including groups
- 10 based on gender, race, poverty, special education status,
- 11 limited English proficiency, and gifted status.
- 12 d. Attendance.
- 13 e. Enrollment attrition.
- 14 f. Postsecondary readiness for students in grades nine
- 15 through twelve.
- 16 g. Goals specified in the charter school's mission.
- 17 h. Financial performance and sustainability.
- 18 i. Governing board performance and stewardship, including
- 19 compliance with all applicable laws, regulations, and terms of
- 20 the charter contract.
- 21 2. Annual performance targets shall be agreed upon
- 22 between each charter school and the authorizing board. Such
- 23 performance targets shall be contained in the charter school
- 24 contract and shall be designed to help each charter school
- 25 meet applicable federal, state, and local standards. The
- 26 performance targets contained in the charter school contract
- 27 may be amended by mutual agreement after the charter school is
- 28 operating and has collected initial achievement data for the
- 29 charter school's students.
- 30 3. The authorizing board is responsible for collecting,
- 31 analyzing, and reporting all data from state assessments and
- 32 other state data sources in accordance with the performance
- 33 framework. However, all efforts shall be made by all
- 34 parties to the charter school contract to eliminate or reduce
- 35 duplicative data reporting requirements.

H.F.

- 1 4. Multiple charter schools operating under a single
- 2 charter school contract shall be required to report their
- 3 performance data as separate, individual schools, with each
- 4 charter school held independently accountable for performance.
- 6 shall be evaluated and graded by the department pursuant to
- 7 the attendance center performance rankings developed pursuant
- 8 to 2013 Iowa Acts, ch. 121, §73, or any succeeding evaluation
- 9 system the department adopts.
- 10 Sec. 17. <u>NEW SECTION</u>. **256E.11 Oversight** corrective
- 11 action contract renewal revocation.
- 12 1. The authorizing board shall monitor the performance
- 13 and compliance of each charter school the authorizing board
- 14 approves, including collecting and analyzing data according to
- 15 the charter school contract in order to meet the requirements
- 16 of this chapter. Such oversight may include inquiries and
- 17 investigation of the charter school so long as the activities
- 18 are consistent with the intent of this chapter, adhere to the
- 19 terms of the charter school contract, and do not unduly inhibit
- 20 the autonomy granted to the charter school. Any performance
- 21 report resulting from an inquiry or investigation under this
- 22 section shall, upon conclusion of such action, be included in
- 23 the annual report required under section 256E.13.
- 24 2. As part of the charter school contract, the charter
- 25 school may be required to submit an annual report to assist
- 26 the authorizing board in evaluating the charter school's
- 27 performance and compliance with the performance framework.
- 28 3. In the event that a charter school's performance under
- 29 the charter school contract or compliance with applicable
- 30 laws or rules is unsatisfactory, the authorizing board shall
- 31 notify the charter school of the perceived problem and provide
- 32 reasonable opportunity for the school to remedy the problem,
- 33 unless the problem warrants revocation, in which case the
- 34 revocation provisions of this section apply.
- 35 4. The authorizing board shall have the authority to take

- 1 appropriate corrective actions or impose sanctions, other than
- 2 revocation, in response to deficiencies in the charter school's
- 3 performance or compliance with applicable laws and rules.
- 4 Such actions or sanctions may include requiring the charter
- 5 school to develop and execute a corrective action plan within a
- 6 specified time period.
- 7 5. A charter school contract may be renewed for periods of
- 8 time not to exceed an additional five years.
- 9 6. Annually, by June 30, the authorizing board shall
- 10 issue a charter school performance report and charter school
- 11 contract renewal application guidance to each charter school
- 12 whose charter school contract will expire during the following
- 13 school budget year. The performance report shall summarize the
- 14 charter school's performance record to date based on the data
- 15 required by the charter school contract and by this chapter
- 16 and shall identify concerns that may jeopardize renewal of the
- 17 charter school contract if not remedied. The charter school
- 18 shall have sixty days to respond to the performance report and
- 19 submit any corrections or clarifications for the report.
- 7. The renewal application guidance shall, at a minimum,
- 21 include the criteria that will be used when making renewal
- 22 decisions and provide an opportunity for the charter school to:
- 23 a. Present additional evidence, beyond the data contained in
- 24 the performance report.
- 25 b. Describe improvements undertaken or planned for the
- 26 charter school.
- 27 c. Describe the charter school's plans, including any
- 28 proposed modifications, for the next charter school contract
- 29 term.
- 30 8. No later than October 1, the governing board of a charter
- 31 school seeking renewal shall submit a renewal application to
- 32 the authorizing board pursuant to the renewal application
- 33 guidance. A renewal or denial shall be approved by resolution
- 34 of the authorizing board within sixty days following the filing
- 35 of the renewal application.

- 9. Unless eligible for expedited renewal under subsection
- 2 14, when reviewing a charter school contract renewal
- 3 application, the authorizing board shall:
- 4 a. Use evidence of the school's performance over the term of
- 5 the charter school contract in accordance with the applicable
- 6 performance framework.
- 7 b. Ensure that data used in making renewal decisions is
- 8 available to the charter school and the public.
- 9 c. Provide a report summarizing the evidence that served as
- 10 a basis for the decision.
- 11 10. A charter school contract may be revoked at any time
- 12 or not renewed if the authorizing board determines that the
- 13 charter school did any of the following:
- 14 a. Committed a material violation of any of the terms,
- 15 conditions, standards, or procedures required under the charter
- 16 school contract or this chapter.
- 17 b. Failed to meet or make sufficient progress toward the
- 18 performance expectations set forth in the charter school
- 19 contract.
- 20 c. Failed to meet generally accepted standards of fiscal
- 21 management.
- 22 d. Violated a provision of law from which the charter school
- 23 was not exempted.
- 24 ll. Each authorizing board shall develop charter school
- 25 contract revocation and nonrenewal standards and procedures
- 26 that do all of the following:
- 27 a. Provide the charter school with a timely notice of the
- 28 possibility of revocation or nonrenewal and of the reasons
- 29 therefor.
- 30 b. Allow the charter school a reasonable period of time in
- 31 which to prepare a response to any notice received.
- 32 c. Provide the charter school an opportunity to submit
- 33 documents and give testimony challenging the decision to revoke
- 34 the charter school contract or the decision to not renew the
- 35 contract.

- 1 d. Allow the charter school the opportunity to hire legal 2 representation and to call witnesses.
- 3 e. Permit the audio or video recording of such proceedings.
- 4 f. Require a final decision to be conveyed in writing to the 5 charter school.
- 6 12. A decision to revoke or to not renew a charter school
- 7 contract shall be by resolution of the authorizing board
- 8 and shall clearly state the reasons for the revocation or
- 9 nonrenewal.
- 10 13. For charter schools established under section 256E.4,
- 11 within thirty days of adopting a resolution to renew, not
- 12 renew, or revoke a charter school contract, the school board
- 13 shall report to the state board the action taken and shall
- 14 provide a copy of the resolution to the charter school at the
- 15 same time that the resolution is submitted to the state board.
- 16 14. If a charter school has been evaluated and graded to
- 17 be in the exceptional category, or the highest rated category
- 18 under a succeeding evaluation system, under the evaluation and
- 19 grading required under section 256E.10, subsection 5, for the
- 20 immediately preceding two school years, and the charter school
- 21 is in compliance with the current charter school contract
- 22 and all provisions of this chapter, the charter school's
- 23 application renewal under subsection 8 shall be renewed
- 24 for an additional period of time equal to the length of the
- 25 original charter school contract or the most recent renewal
- 26 of the contract, whichever is longer, unless the authorizing
- 27 board provides written notice to the charter school of the
- 28 authorizing board's rejection of the expedited renewal within
- 29 sixty days of the filing of the application. An authorizing
- 30 board shall not reject an expedited renewal application unless
- 31 the authorizing board finds exceptional circumstances for the
- 32 rejection or seeks material changes to the charter school
- 33 contract.
- 34 Sec. 18. NEW SECTION. 256E.12 Procedures for charter school
- 35 closure student enrollment.

H.F.

- 1. Prior to any charter school closure decision, the
- 2 authorizing board shall develop a charter school closure
- 3 protocol to ensure timely notice to parents and guardians,
- 4 provide for the orderly transition of students and student
- 5 records to new schools, and to provide proper disposition of
- 6 school funds, property, and assets in accordance with the
- 7 requirements of this chapter. The protocol shall specify
- 8 required actions and timelines and identify responsible parties
- 9 for each such action.
- 10 2. In the event of a charter school closure, the assets of
- 11 the charter school shall be used first to satisfy outstanding
- 12 payroll obligations for employees of the school, then to
- 13 creditors of the school, then to the public school district in
- 14 which the charter school operated, if applicable, and then to
- 15 the state general fund. If the assets of the charter school
- 16 are insufficient to pay all obligations of the charter school,
- 17 the prioritization of the distribution of assets shall be
- 18 determined by the district court.
- 19 Sec. 19. NEW SECTION. 256E.13 Reports.
- 20 1. Each charter school shall prepare and file an annual
- 21 report with the department. The department shall prescribe
- 22 by rule the required contents of the report, but each such
- 23 report shall include information regarding student achievement,
- 24 including annual academic growth and proficiency, graduation
- 25 rates, and financial performance and sustainability. The
- 26 reports are public records and the examination, publication,
- 27 and dissemination of the reports are governed by the provisions
- 28 of chapter 22.
- 29 2. The state board shall prepare and file with the general
- 30 assembly by December 1, annually, a comprehensive report with
- 31 findings and recommendations relating to the charter school
- 32 program in the state and whether the charter school program
- 33 under this chapter is meeting the goals and purposes of the
- 34 program. The report also shall contain, for each charter
- 35 school, a copy of the charter school's mission statement,

- 1 attendance statistics and dropout rate, aggregate assessment
- 2 test scores, projections of financial stability, and the number
- 3 and qualifications of teachers and administrators.
- 4 Sec. 20. Section 256F.3, Code 2018, is amended by adding the
- 5 following new subsection:
- 6 NEW SUBSECTION. 8A. The state board shall not approve a new
- 7 charter school under this chapter on or after July 1, 2018.
- 8 Sec. 21. NEW SECTION. 256F.12 Operation of existing charter
- 9 schools.
- 10 Charter schools established under this chapter prior to July
- 11 1, 2018, shall continue to operate under and be subject to the
- 12 requirements of this chapter.
- 13 Sec. 22. Section 257.6, subsection 1, paragraph a, Code
- 14 2018, is amended by adding the following new subparagraph:
- 15 NEW SUBPARAGRAPH. (8) Resident pupils enrolled in a charter
- 16 school under chapter 256E or 256F.
- 17 Sec. 23. Section 257.31, subsection 5, paragraph d, Code
- 18 2018, is amended to read as follows:
- 19 d. The closing of a nonpublic school, wholly or in part, or
- 20 the opening or closing of a pilot charter school.
- 21 Sec. 24. Section 282.9, subsection 1, Code 2018, is amended
- 22 to read as follows:
- 23 1. Notwithstanding sections 275.55A, 256E.8, 256F.4, and
- 24 282.18, or any other provision to the contrary, prior to
- 25 knowingly enrolling an individual who is required to register
- 26 as a sex offender under chapter 692A, but who is otherwise
- 27 eligible to enroll in a public school, the board of directors
- 28 of a school district shall determine the educational placement
- 29 of the individual. Upon receipt of notice that a student who
- 30 is enrolled in the district is required to register as a sex
- 31 offender under chapter 692A, the board shall determine the
- 32 educational placement of the student. The tentative agenda
- 33 for the meeting of the board of directors at which the board
- 34 will consider such enrollment or educational placement shall
- 35 specifically state that the board is considering the enrollment

1 or educational placement of an individual who is required 2 to register as a sex offender under chapter 692A. If the 3 individual is denied enrollment in a school district under this 4 section, the school district of residence shall provide the 5 individual with educational services in an alternative setting. Sec. 25. Section 282.18, subsection 4, paragraph b, Code 7 2018, is amended to read as follows: b. For purposes of this section, "good cause" means a change 9 in a child's residence due to a change in family residence, a 10 change in the state in which the family residence is located, ll a change in a child's parents' marital status, a quardianship 12 or custody proceeding, placement in foster care, adoption, 13 participation in a foreign exchange program, or participation 14 in a substance abuse or mental health treatment program, a 15 change in the status of a child's resident district such as 16 removal of accreditation by the state board, surrender of 17 accreditation, or permanent closure of a nonpublic school, 18 revocation of a charter school contract as provided in section 19 256E.11 or 256F.8, the failure of negotiations for a whole 20 grade sharing, reorganization, dissolution agreement or the 21 rejection of a current whole grade sharing agreement, or 22 reorganization plan. If the good cause relates to a change 23 in status of a child's school district of residence, however,

24 action by a parent or guardian must be taken to file the

25 notification within forty-five days of the last board action

26 or within thirty days of the certification of the election,

27 whichever is applicable to the circumstances.

28 EXPLANATION

The inclusion of this explanation does not constitute agreement with the explanation's substance by the members of the general assembly.

31 This bill relates to the funding and operation of

32 educational offerings in the state by establishing an education

33 savings grant program for certain pupils attending a nonpublic

34 school and creating a new charter school program.

35 Division I of the bill provides that the Act shall be known

H.F.

1 and may be cited as the "Iowa Student Opportunity Act".

- 2 Under division II of the bill, the following pupils who
- 3 attend a nonpublic school are eligible to receive an education
- 4 savings grant: (1) a pupil eligible to enroll in kindergarten;
- 5 (2) a pupil eligible to enroll in grade 1 through grade 12
- 6 if the pupil has attended a public school for the equivalent
- 7 of the two immediately preceding semesters; and (3) a pupil
- 8 who received an education savings grant for the immediately
- 9 preceding school budget year and who is eligible to enroll
- 10 in grade 1 through grade 12. By January 31 preceding the
- 11 school year for which the education savings grant is requested,
- 12 the parent or guardian of the pupil requesting to receive an
- 13 education savings grant must submit an application to the
- 14 department of management indicating that the parent or guardian
- 15 intends to enroll the pupil in a nonpublic school.
- 16 The bill requires that by March 1 preceding the school
- 17 year for which the education savings grant is requested, the
- 18 department of management must notify the parent or quardian of
- 19 each pupil approved for the following school year to receive an
- 20 education savings grant and the amount of the education savings
- 21 grant for the pupil, as specified in the bill. Education
- 22 savings grants must be approved for each school year and
- 23 applications must be submitted each year.
- 24 The bill creates an education savings grant fund in
- 25 the state treasury under the control of the department of
- 26 management consisting of moneys appropriated to the department
- 27 of management for the purpose of providing education savings
- 28 grants. For the fiscal year commencing July 1, 2019, and each
- 29 succeeding fiscal year, there is appropriated from the general
- 30 fund of the state to the department of management for deposit
- 31 in the fund the amount necessary to pay all education savings
- 32 grants approved for that fiscal year. For each pupil approved
- 33 for an education savings grant, the department of management
- 34 must establish an account for that pupil in the education
- 35 savings grant fund. The amount of the pupil's education

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H.F. ____
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- 1 savings grant is deposited into the pupil's account on July 1
- 2 and such amount is available for use by parents and guardians
- 3 for the payment of qualified educational expenses, as defined
- 4 in the bill, incurred by the parent or guardian for the pupil
- 5 during that fiscal year.
- 6 The bill authorizes the department of management to
- 7 contract with a private financial management firm to manage
- 8 the education savings grant fund, in collaboration with the
- 9 treasurer of state, including providing for the disbursement
- 10 of education savings grants in the form of an electronic debit
- ll card or checks that are payable directly from the pupil's
- 12 account within the fund.
- 13 The bill provides that moneys remaining in a pupil's account
- 14 upon the conclusion of the fiscal year shall remain in the
- 15 pupil's account in the education savings grant fund for the
- 16 payment of qualified educational expenses in future fiscal
- 17 years during which the pupil participates in the program or for
- 18 higher education costs as authorized in the bill.
- 19 Under the bill, for each pupil with a positive balance in
- 20 the pupil's account in the education savings grant fund upon
- 21 graduation from high school, the department of management is
- 22 required to maintain the account in the fund until the pupil
- 23 reaches an age specified in the bill. Until the pupil reaches
- 24 the age limitation, moneys in the pupil's account may be used
- 25 by the pupil for higher education costs, as defined in Code
- 26 section 12D.1. Moneys in a pupil's account when the pupil
- 27 reaches the age limitation are transferred by the department of
- 28 management for deposit in the general fund of the state.
- 29 The bill provides that a person who makes a false claim for
- 30 the purpose of obtaining an education savings grant or who
- 31 knowingly receives the grant or makes a payment from an account
- 32 in the education savings grant fund without being legally
- 33 entitled to do so is guilty of a fraudulent practice and is
- 34 subject to a criminal penalty. The bill allows the department
- 35 of management to initiate legal proceedings to recover grants

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H.F.
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1 and amounts improperly awarded or paid.

- 2 Division II of the bill provides that an education savings
- 3 grant received by a taxpayer is not taxable income for purposes
- 4 of state individual income taxation. This provision of the
- 5 bill applies to tax years beginning on or after January 1,
- 6 2019.
- 7 The section of the bill enacting the education savings
- 8 grant program applies to school budget years and fiscal years
- 9 beginning on or after July 1, 2019.
- 10 Division III of the bill establishes a new charter school
- 11 program within the state under new Code chapter 256E and
- 12 prohibits new charter schools from being established on or
- 13 after July 1, 2018, under the existing charter school program,
- 14 Code chapter 256F. Charter schools established under Code
- 15 chapter 256F prior to July 1, 2018, shall continue to operate
- 16 under and be subject to the requirements of that Code chapter.
- 17 The bill creates three models by which a charter school may
- 18 be established: (1) founding group-school board model, under
- 19 which a founding group may apply to a school board for approval
- 20 to establish and operate a charter school within and as a part
- 21 of the school district either by establishing a new attendance
- 22 center or converting an existing attendance center; (2) school
- 23 board-state board model, under which a school board may create
- 24 a founding group to apply to the state board of education for
- 25 approval to establish and operate a charter school within
- 26 and as a part of the school district by establishing a new
- 27 attendance center, creating a new school within an existing
- 28 attendance center, or converting an existing attendance
- 29 center; and (3) founding group-state board model, under which
- 30 a founding group may apply to the state board for approval to
- 31 establish and operate a charter school within the boundaries of
- 32 the state that operates independently from any public school
- 33 district as a new attendance center.
- The bill defines "founding group" to mean a person or group
- 35 of persons that develops and submits an application for a

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- 1 charter school to an authorizing board. The bill defines
- 2 "governing board" to mean the independent board of a charter
- 3 school whose members are elected or selected pursuant to the
- 4 charter school's application and charter school contract.
- 5 The bill establishes requirements for charter school
- 6 application contents and procedure, requires the state board of
- 7 education to adopt rules to establish appropriate application
- 8 timelines and deadlines for the submission of charter school
- 9 applications, and establishes standards for reviewing charter
- 10 school applications by the authorizing board, as specified in
- 11 the bill. Each application review includes evaluation of the
- 12 written application, an in-person interview with the applicant,
- 13 and an opportunity in a public forum for local residents of the
- 14 public school district within which the applicant proposes to
- 15 locate the charter school to learn about and provide input on
- 16 each application.
- 17 The bill establishes provisions governing the approval
- 18 or denial of a charter school application and the timing of
- 19 such a decision, including the prohibition on approving an
- 20 application if the applicant has another pending charter school
- 21 application. The decision of the school board or the state
- 22 board as to a charter school application is not appealable.
- 23 After approval of the charter school application, the
- 24 applicant and the authorizing board must execute a charter
- 25 school contract setting forth the operational performance
- 26 expectations and measures by which the charter school will
- 27 be evaluated. An initial charter school contract shall be
- 28 granted for a term of five school budget years. The contract
- 29 may provide for requirements or conditions to govern and
- 30 monitor the start-up progress of an approved charter school
- 31 prior to the opening of the charter school including but not
- 32 limited to conditions to ensure that the charter school meets
- 33 all building, health, safety, insurance, and other legal
- 34 requirements.
- 35 A charter school established under the bill has all the

1 powers necessary for carrying out the terms of the charter 2 school contract including those powers specified in the bill. 3 A charter school established under the bill is exempt from 4 all state statutes and rules and any local rule, regulation, 5 or policy applicable to a noncharter school, except that 6 the charter school shall do all of the following: 7 all applicable federal, state, and local health and safety 8 requirements and laws prohibiting discrimination on the 9 basis of race, creed, color, sex, sexual orientation, gender 10 identity, national origin, religion, ancestry, or disability; 11 (2) operate as a nonsectarian, nonreligious school; (3) be 12 free of tuition and application fees to Iowa resident students 13 between the ages of 5 and 21 years; (4) be subject to and 14 comply with Code chapters 216 and 216A relating to civil 15 and human rights; (5) provide special education services in 16 accordance with Code chapter 256B; (6) be subject to the same 17 financial audits, audit procedures, and audit requirements 18 as a school district; (7) be subject to and comply with the 19 provisions of Code chapter 285 relating to the transportation 20 of students; (8) be subject to and comply with the education 21 program and testing requirements of Code section 256.7(21) and 22 the educational standards of Code section 256.11; (9) provide 23 instruction for at least the number of days or hours required 24 by Code section 279.10, subsection 1; and (10) be subject to 25 the construction bidding requirements of Code chapter 26. 26 The bill requires a charter school to employ or contract 27 with teachers who hold a valid license with an endorsement for 28 the type of instruction or service for which the teacher is 29 employed or under contract and establishes requirements for 30 charter schools relating to enrollment and admissions policies. 31 Upon enrollment of an eligible student, the charter school is 32 required to notify the public school district of residence. Each student enrolled in a charter school established 34 under the bill shall be counted, for state school foundation 35 purposes, in the student's district of residence. The school

1 district of residence is then required to pay to the charter 2 school in which the student is enrolled an amount equal to the 3 sum of the following: (1) the regular program state cost per 4 pupil for the previous school year; (2) the teacher salary 5 supplement state cost per pupil for the previous fiscal year; 6 (3) the professional development supplement state cost per 7 pupil for the previous fiscal year; (4) the early intervention 8 supplement state cost per pupil for the previous fiscal year; 9 (5) the area education agency teacher salary supplement state 10 cost per pupil for the previous fiscal year; (6) the area 11 education agency professional development supplement state cost 12 per pupil for the previous fiscal year; (7) the state media 13 services cost per pupil for the previous fiscal year; (8) the 14 special education support services state cost per pupil for 15 the previous fiscal year; (9) the state educational services 16 cost per pupil for the previous fiscal year; (10) any moneys 17 the school district receives as a result of the student's 18 non-English speaking weighting for the previous fiscal year; 19 and (11) any moneys the school district receives as a result of 20 the student's enrollment in special education programs. 21 bill establishes provisions relating to the distribution of 22 eligible federal funds and disbursement of state transportation 23 funding to charter schools. The bill also establishes 24 provisions governing the payments to charter schools in the 25 first year of operation. 26 The bill establishes requirements for the performance 27 provisions within the charter school contract that will guide 28 the evaluation of the charter school by the authorizing board. 29 The authorizing board is required to monitor the performance 30 and compliance of each charter school it approves, including 31 collecting and analyzing data according to the charter school 32 contract in order to meet the requirements of the charter 33 school contract and the bill. As part of the charter school 34 contract, the charter school may be required to submit an 35 annual report to assist the authorizing board in evaluating

- 1 the charter school's performance and compliance with the
- 2 performance framework.
- 3 The bill also establishes provisions to govern situations
- 4 where a charter school's performance under the charter school
- 5 contract or compliance with applicable laws or rules is
- 6 unsatisfactory, including the authority to take appropriate
- 7 corrective actions, impose sanctions, or revoke the contract.
- 8 A charter school contract may be renewed for periods of
- 9 time not to exceed an additional five years. The bill also
- 10 establishes provisions that govern the renewal process for a
- 11 charter school contract, including standards under which the
- 12 authorizing board must operate when reviewing a charter school
- 13 contract renewal application.
- 14 The bill requires that, prior to any charter school closure
- 15 decision, the authorizing board must develop a charter school
- 16 closure protocol to ensure timely notice to parents, provide
- 17 for the orderly transition of students and student records to
- 18 new schools, and to provide proper disposition of school funds,
- 19 property, and assets. The bill also specifies the priority to
- 20 be used when satisfying obligations of a charter school after
- 21 its closure.
- 22 Under the bill, each charter school is required to prepare
- 23 and file an annual report with the department of education,
- 24 the contents of which shall be determined by the department
- 25 by rule. The state board of education is required to prepare
- 26 and file with the general assembly by December 1, annually, a
- 27 comprehensive report including items specified in the bill,
- 28 along with findings and recommendations relating to the charter
- 29 school program in the state and whether the charter school
- 30 program is meeting the goals and purposes of the program.